

ANCHORAGE, ALASKA
AO No. 2022-37(S-1)*, As Amended

AN ORDINANCE OF THE ANCHORAGE ASSEMBLY PROVIDING FOR REAPPORTIONMENT OF THE ASSEMBLY ELECTION DISTRICTS.

WHEREAS, for the Assembly's consideration, attached is Map 11V2[MAP 11][MAP 6V2] for reapportioning Assembly Election Districts; and

WHEREAS, Anchorage Municipal Charter section 4.01 states the "assembly shall be reapportioned whenever it becomes malapportioned" and requires the Assembly to review its election districts following the State of Alaska's adoption of a final state redistricting plan.

WHEREAS, after the U.S. 2020 Census and the State of Alaska's adoption of a final state redistricting plan, the Assembly declared itself malapportioned with passage of AR 2021-382 on November 23, 2021; and

WHEREAS, the Assembly's Reapportionment Committee explored a number of alternatives, keeping in mind the mandates of federal, state and local law, including principles of "one person, one vote", equal protection's substantial equality of population, and the requirement to maintain compact and contiguous districts containing as nearly as practicable relatively integrated socioeconomic areas; and

WHEREAS, the public was invited to submit Assembly apportionment maps to the Committee and several maps were received;

WHEREAS, the Assembly Reapportionment Committee selected maps best meeting the legal criteria and public policy objectives for reapportioning at this time, and introduces the attached[PUBLIC SUBMISSION] map from Assembly Member Constant, Map 11V2[WEDDLETON, MAP 11][ANCHORAGE ACTION, MAP 6V2] for the full Assembly's consideration; now, therefore,

THE ANCHORAGE ASSEMBLY ORDAINS:

Section 1. The official Assembly Election Districts apportionment map is replaced with the Assembly reapportionment map in Exhibit A, Map 11V2[MAP 11][MAP 6V2], attached hereto. The revisor of ordinances shall replace the existing map in Anchorage Municipal Code section 2.25.010 with Exhibit A as adopted by the Assembly with any amendments and, prior to codification, shall remove the "Summary" box with narrative description of amendments; modify depiction of boundaries to only reflect final new adopted "Assembly Districts" boundaries; and replace the title of the map with "Official Assembly Election Districts Map ([insert final AO cite])". The revisor of ordinances may make other conforming amendments as necessary and within authority of AMC section 1.05.070.

Section 2. Anchorage Municipal Code section 2.25.010 is hereby amended to read (*Note: legislative drafting shows only changes from original AO, does not show changes from other S versions.)

1 as follows:

2
3 **2.25.010 - Election districts.**

- 4
5 A. There are established six election districts, each of which is entitled to
6 the following number of assembly members:
7 1. District 1 (North Anchorage)[(DOWNTOWN)], two[ONE]
8 members.
9 2. District 2 (Chugiak, Eagle River, JBER)[(EAGLE
10 RIVER/CHUGIAK)], two members.
11 3. District 3 (West Anchorage), two members.
12 4. District 4 (Midtown [CENTRAL] Anchorage), two members.
13 5. District 5 (East Anchorage), two members.
14 6. District 6 (South Anchorage, Girdwood, Turnagain Arm), two
15 members.
16 B. The geographic boundaries of the districts established in this section are
17 described on the copy of the official assembly apportionment map
18 following this section. The original of this map is maintained in the office
19 of the municipal clerk.
20 C. Assembly members shall be elected by the voters of their respective
21 election districts.
22

23 (AO No. 81-37; AO No. 81-76; AO No. 85-77; AO No. 86-11; AO No. 88-76;
24 AO No. 91-20; AO No. 91-182; AO No. 2001-159, §§ 1, 2, 9-11-01)
25

26 **Section 3.** *The new Assembly seat for District 1 shall be designated Seat L. And, to*
27 *align with the staggered terms structure of Assembly seats with three-year terms, Seat*
28 *L shall have its first full term begin with certification of the regular election to be held*
29 *in April 2025. The change to quorum and majority voting requirements in the*
30 *Anchorage Municipal Code necessary to reflect a twelfth Member shall not be*
31 *effective until and upon certification of an election seating a Member in the twelfth*
32 *seat for the first time.*
33

34 **Section 4[3].** The new official Assembly Election Districts Map in Section 1 shall be
35 applicable to all Municipal elections held subsequent to the April 5, 2022 regular
36 election, except any new election ordered as a remedy after an election contest to any
37 Assembly seat race on the April 2022 regular election ballot shall be conducted with
38 the former Assembly Election Districts Map.
39

40 **Section 5[4].** This ordinance shall be effective immediately upon passage and
41 approval by the Assembly.
42

43 PASSED AND APPROVED by the Anchorage Assembly this 23rd day of March, 2022.
44
45

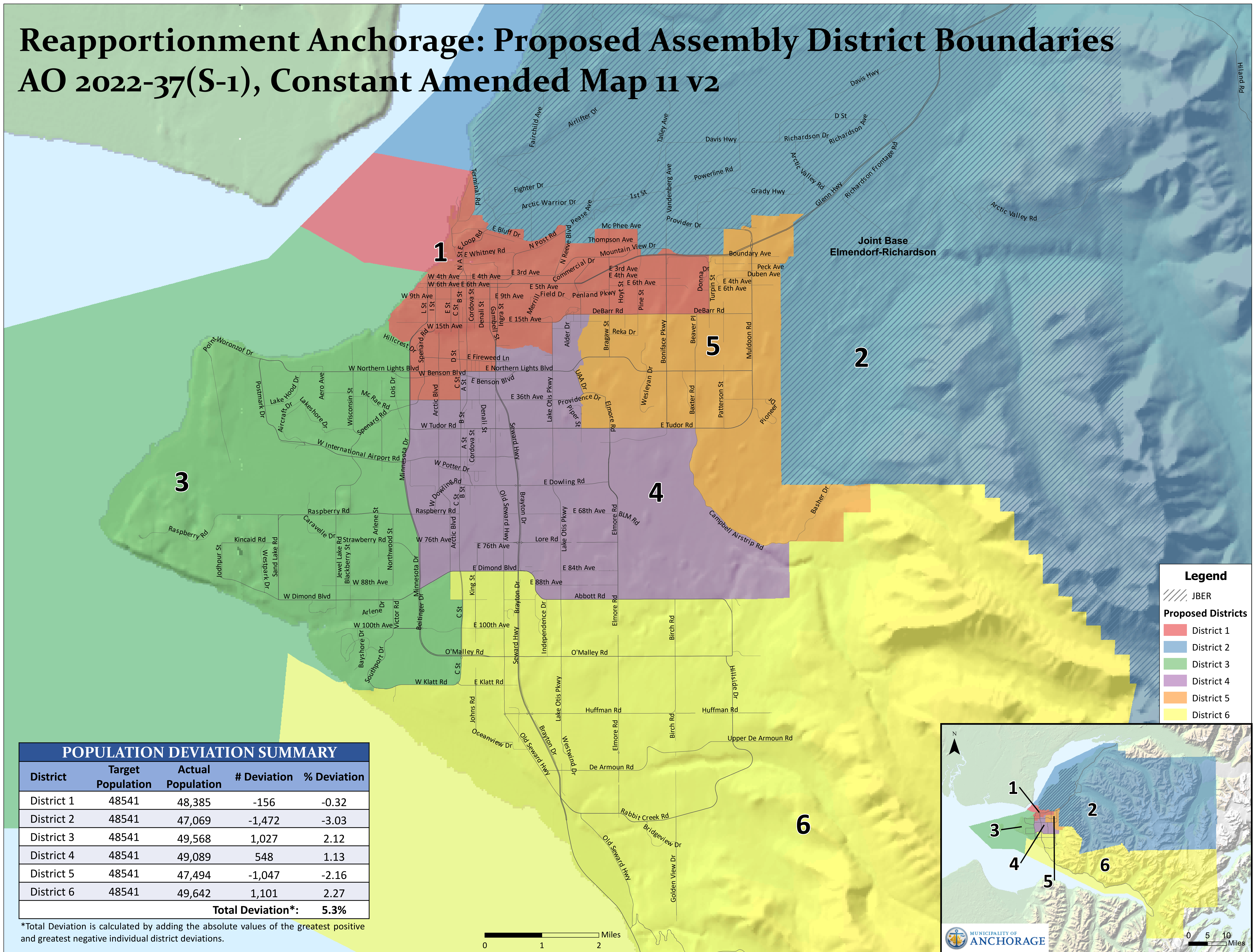
46
47 ATTEST:

Chair

48
49
50 _____
51 Municipal Clerk

Reapportionment Anchorage: Proposed Assembly District Boundaries

AO 2022-37(S-1), Constant Amended Map 11 v2





MUNICIPALITY OF ANCHORAGE

ASSEMBLY MEMORANDUM

No. AM 122-2022

Meeting Date: February 15, 2022

1 **FROM: Christopher Constant, Chair**
2 **Assembly Reapportionment Committee**

3
4 **SUBJECT: AN ORDINANCE OF THE ANCHORAGE ASSEMBLY PROVIDING FOR**
5 **REAPPORTIONMENT OF THE ASSEMBLY ELECTION DISTRICTS.**
6

7 This Ordinance is submitted in order to comply with the Assembly's obligation to the
8 voters and residents of the Municipality of Anchorage to reapportion itself whenever it is
9 malapportioned, to ensure fair and equal representation, and consistent with the
10 Constitutional mandate of "one person, one vote," and the Anchorage Charter § 4.01
11 requirements to have election districts "be formed of compact and contiguous territory
12 containing as nearly as practicable a relatively integrated socioeconomic area."
13 Moreover, the Ordinance accommodates the addition of the twelfth Assembly seat
14 representing District 1, as added by the voters' approval of Proposition 12 at the 2020
15 regular election.
16

17 After the Assembly declared itself malapportioned on November 23, 2021 with passage
18 and approval of AR 2021-382, the Assembly's Reapportionment Committee worked to
19 develop proposed maps to reapportion the official election districts map published in
20 Anchorage Municipal Code section 2.25.010. With the aid of a contractor several maps
21 were produced by and for the Committee, and by using free online mapping tools,
22 members of the public devised their own maps and submitted them to the Committee for
23 consideration before an established deadline.
24

25 The Reapportionment Committee's public engagement throughout this process was
26 extensive and thorough, and is detailed in the Assembly Information Memorandum
27 accompanying the Ordinance.
28

29 The Committee met on February 9, 2022 to review the legally required and discretionary
30 criteria for reapportionment, and then reviewed and discussed 11 maps before it. At its
31 February 14, 2022 meeting, the Committee deliberated and voted to submit 3 proposed
32 maps for the full Assembly's consideration, and to do so by an AO for one map, AO S-
33 version for another, and an AO S-1 version for the third map. The S and S-1 versions are
34 submitted simultaneously with the Ordinance. On the face of each map is a summary
35 description, current and proposed district boundaries, and a population deviation
36 summary.
37

38 **I RECOMMEND APPROVAL OF A VERSION OF THE ORDINANCE SUBMITTED BY**
39 **AND THROUGH THE ASSEMBLY REAPPORTIONMENT COMMITTEE.**
40

41 Prepared by: Assembly Counsel
42 Respectfully submitted: Christopher Constant, Chair
43 Assembly Reapportionment Committee



MUNICIPALITY OF ANCHORAGE ASSEMBLY INFORMATION MEMORANDUM

No. AIM 37-2022

Meeting Date: February 15, 2022

1 **From:** Christopher Constant, Chair
2 **Assembly Reapportionment Committee**
3
4 **Subject:** Community engagement information on Anchorage
5 **Reapportionment, AO 2022-37 AN ORDINANCE OF THE**
6 **ANCHORAGE ASSEMBLY PROVIDING FOR**
7 **REAPPORTIONMENT OF THE ASSEMBLY ELECTION**
8 **DISTRICTS.**
9

10 The Assembly sponsors provide the following additional information on this
11 ordinance:
12

- 13 • The Assembly Reapportionment Committee was formed on September 9,
14 2021 and Assembly members were informed that work was being done on
15 Anchorage Reapportionment.
16
- 17 • The Reapportionment Committee held public meetings on:
 - 18 ○ October 12, 2021
 - 19 ○ October 27, 2021
 - 20 ○ November 10, 2021
 - 21 ○ November 23, 2021
 - 22 ○ December 9, 2021
 - 23 ○ January 6, 2022
 - 24 ○ January 28, 2022
 - 25 ○ February 9, 2022
 - 26 ○ February 14, 2022
 - 27
- 28 • Community stakeholders were engaged through the following
29 presentations, displays, constituent meetings and town halls:
 - 30 ○ Nov 28, 2021: Alaska Black Caucus Community Conversation
 - 31 ○ Dec 15, 2021: Federation of Community Councils
 - 32 ○ Jan 5, 2022: Chugiak-Eagle River Chamber of Commerce
 - 33 ○ Jan 10, 2022: Anchorage Chamber of Commerce
 - 34 ○ Jan 25, 2022: Anchorage Assembly Regular Meeting
 - 35 ○ Jan 26, 2022: Virtual Town Hall
 - 36 ○ Jan 27, 2022: In-Person Town Hall, Loussac Library
 - 37 ○ Feb 3, 2022: In-Person Town Hall, Chugiak-Eagle River
 - 38 ○ Feb 5, 2022: Virtual Constituent Meeting on Reapportionment –
39 District 6, South Anchorage
 - 40 ○ Dec 2021- Feb 2022: various community councils by individual
41 Assembly Members

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- Jan 2022: full-sized map displays were featured at all five locations of Anchorage Public Library and City Hall
- Public comments were collected through the following means:
 - Online comment portal at www.ReapportionANC.org
 - Questions and comments submitted through the Q&A at the public virtual town hall on January 26, 2022
 - Written comments and a Q&A at public town halls on:
 - January 27, 2022
 - February 3, 2022
 - February 5, 2022
 - Resolutions submitted through community councils and organizations
- Two public hearings have been assigned to the Anchorage Ordinance reapportioning Anchorage and adopting a new map of Assembly Election Districts, to be held at Assembly meetings on February 24, 2022, and March 1, 2022.

Respectfully submitted: Christopher Constant, Assembly Vice-Chair
Chair, Assembly Reapportionment Committee



**MUNICIPALITY OF ANCHORAGE
ASSEMBLY INFORMATION MEMORANDUM**

No. AIM 32-2022

Meeting Date: February 15, 2022

1 **From: Vice Chair Constant**

2
3 **Subject: Assembly Reapportionment Committee Submittals AO 2022-37,**
4 **AO 2022-37(S), AO 2022-37S-1), and AO 2022-37(S-2) versions**

5
6 Attached to this memorandum is a memorandum distributed to the Reapportionment
7 Committee at its February 14, 2022 meeting detailing concerns relating to two map
8 proposals submitted by members Weddleton and Allard, which were initially not
9 considered at a previous committee meeting because of late delivery after the
10 practical preparation deadline for the committee and fairness concerns. Those
11 maps were labeled Weddleton Map 11 and Allard Map 12.

12
13 Despite initially being rejected, the decision to reject the maps for being late was
14 reconsidered and the committee proceeded to substantively review both maps.

15
16 After substantive consideration, the Committee decided to forward for submittal
17 Weddleton Map 11 which is presented as AO 2022-37(S-1) with a unanimous vote.
18 The Committee, after much consideration, decided not to forward Allard Map 12
19 which is now presented as AO 2022-37(S-2) on a vote of 5-1.

20
21 Respectfully submitted: Christopher Constant, Assembly Member



Municipality of Anchorage

P.O. Box 196650 • Anchorage, Alaska 99519-6650 • Telephone: (907) 343-4311 • Fax: (907) 343-4313 <http://www.muni.org/assembly>

Anchorage Assembly, Vice Chair Christopher Constant

DATE: February 14, 2022
TO: Anchorage Reapportionment Committee
FROM: Christopher Constant, Committee Chair
SUBJECT: Reapportionment map submissions

At the February 9, 2022 Reapportionment Committee meeting there were some misunderstandings and misstatements regarding the map submissions from Assembly Member Allard/Mayor Bronson/Private Citizen Deputy Chief of Staff Brice Wilbanks (referenced as the Allard map(s)).

Fortunately, over the week, I have worked with the members involved to come to a resolution that will allow us to consider the maps put forward by Assembly Members Weddleton and Allard. This is in the best interest of the committee's work to have a full slate of maps to consider and for all voices to be heard in the process. So while the situation regarding the late submission of the Allard maps is now a moot point, I feel it is important to clear the record and show that their lack of inclusion in the February 9, 2022 meeting was due to technical issues and was not a political tactic, as alleged.

Therefore, in an effort to meet the committee's goal to keep the Reapportionment process open and transparent, I am releasing this memorandum and the attached documentation to demonstrate the concerted effort made by the contractors to have the Allard maps ready for presentation at the February 9, 2022 committee meeting.

It is important to note that the map submitted by Mr. Weddleton, although past the deadline, was formatted properly to upload into the ARC GIS map viewer and the census tract boundary lines and deviation calculations were accurate. The map submitted by Mr. Wilbanks on behalf of Assembly Member Allard was in an unusable file format, with incomplete information, errors in census tract boundaries, and inaccurate deviation calculations. Additionally, Mr. Wilbanks emailed the contractor several times to suggest that there were errors, but Ms. Allard did not respond to correct the errors. That is why the Weddleton map was originally included for consideration for the meeting while the Allard map(s) were not included.

From: Rizor Rizor <arizor@resourcedata.com>

Sent: Friday, February 11, 2022 10:45 AM

To: Ross, Clare E. <clare.ross@anchorageak.gov>; Constant, Christopher <christopher.constant@anchorageak.gov>; Dennis Wheeler <dwheeler@resourcedata.com>

Subject: RE: Timing/submissions

Christopher and Clare,

Attached is the more detailed log of email communications received by me. In summary, the maps came in as incomplete (per Brice), Allard never responded on which to use, we were unable to split the census block without 8 hr of labor (pending we could acquire household level census data at all), and ultimately the decision to not publish them was to allow Allard more time to let us know if she wanted what Brice was calling incomplete maps reviewed by the Committee, or if she wanted more time to fix them. She instead kept deferring us to Brice, who, as a member of the public and emailing only in his official capacity as the Deputy Chief of Staff for the Anchorage Mayor's Office, was not able to submit maps past the 02/04 deadline, nor direct us to make changes to his (or Allard's) data.

Log Summary:

1. Friday 02/04/22 4:05 pm: Allard emailed on Friday that the "most logically map of Anchorage districts" would be finished by midnight. Note she states it's a single map.
2. Monday 02/07/22 12:19 pm: Brice submitted two shapefiles (11A and 11B) as Bronson-Allard maps from his official Mayor's office email. Brice states that Map 11B was not complete and that there were likely export errors with both maps.
3. Monday 02/07/22 1:47 pm: Dennis informs Brice that the maps are past the deadline for public submission since they came from Brice and Bronson is the first name attributed in the map title.
4. Monday 02/07/22 1:54 pm: Allard replies that they are only Allard maps and Brice is merely presenting them (he was however drawing them, and she directed us shortly after to work directly with him and not her).
5. Monday 02/07/22 2:49 pm: Brice submits a screenshot of the boundary between Districts 3 and 6 where he has roughly hand-drawn a new boundary using snip-it/paint (or similar) and requests that RDI redraw his map to split a census block because he couldn't figure out how to with his software.
6. Monday 02/07/22 3:01 pm: Dennis asks Allard, as the official submitter, if we are to use both maps or just 11B. This is due to confusion from Allard referring always to a single map and Brice submitting two maps where he says 11A had already been presented at a Town Hall. We were unsure if map 11B (the more incomplete map) was the revised version Allard had intended to submit. Allard never responded to any of the questions and instead deferred us to Brice for all adjustments (again confusing because she said he was only presenting it). Christopher responded to us that he strongly opposed us working closely with Brice.

7. Tuesday 02/08/22 Morning: RDI spends three hours reviewing the Allard data for both maps so we can inform Allard/Brice of the issues that need to be resolved before we can publish the maps they submitted as incomplete.
8. Tuesday 02/08/22 3:53 pm: Brice submits an email with the required descriptions for the maps, asking Allard to confirm. She does not reply. Brice now requests that they be S1 and S2 versions of the Anchorage Action Map 6. Because Allard never confirms or responds, we are unable to determine who these maps are now coming from, which to use, and whether they want them posted as-submitted (incomplete with errors) or if the Committee would like us to spend 8 hrs of labor editing the datasets, pending we could acquire household-level census data for that area, which could take time, if possible at all).

Ashley

Ashley Rizor | Sr. Project Manager / Sr. Analyst
Resource Data | www.resourcedata.com |  
560 E 34th Ave #100 Anchorage, Alaska 99503



Discussion of map submission deadlines at the January 28, 2022 Reapportionment committee meeting
<https://www.youtube.com/watch?v=6ebc4EzjxJw>:

- 0:45 – Constant confirms that it’s okay for Assembly members to bring a new map forward at any time
- 0:45 – Rivera says a deadline needs to be set so there’s not an endless cycle of map submissions
- 0:47 – Quinn-Davidson says that contractors need to have time to do their work and not be rushed
- 0:49 – Rizor explains the process and says that it will take 3 hours per map to get them ready for public presentation (upload to ARC GIS, check for compliance, create PDFs, update descriptions, etc.), says that a new map from Eagle River will take a lot of time, needs deadline to be moved to as soon as reasonably possible
- 0:51- Quinn-Davidson motions to invite map-makers who have previously submitted maps to make small corrections and submit by 2/4
- 0:52 – Allard supports motion and says “I think that’s fine and I just wanted to make it clear that I’m working on this with a group, but I also want to say that it’s possible it’ll be such a minor additional map that we may just amend and whatever you guys agree on, we’ll fully come forward with the deadlines and we’ll meet the deadlines that are presented”
- 0:52- Constant points out that she is not constrained by this deadline, but committee would appreciate if they meet it
- 0:52: Allard “yeah, we’ll work hard to do that”
- 1:30 – Allard says she can get the maps in by Tuesday or Wednesday of following week [2/1 or 2/2]
- 1:36 – Constant says that the group can’t meet Monday because the contractor needs time to prepare the maps
- 1:38 – Allard offers to turn in her maps early so the contractors can prepare maps to be ready for a Monday meeting, repeats that she can get it done by Wednesday [2/2]
- 1:40 – Rizor says that if maps are turned in on Friday, it would be nearly impossible to have them ready by a Monday meeting
- 1:41 – Constant reiterates that maps need to be finalized by the 4th to be able to meet on the 8th at the earliest
- 1:43 – Allard says she can get the maps submitted by Thurs [2/3]
- 1:45 – Allard says she will submit her maps early



MUNICIPALITY OF ANCHORAGE
Assembly Information Memorandum

No. AIM 50-2022

Meeting Date: March 23, 2022

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From: VICE-CHAIR

Subject: AO 2022-37(S-1) and AO 2022-37(S-2): AN ORDINANCE OF THE ANCHORAGE ASSEMBLY PROVIDING FOR REAPPORTIONMENT OF THE ASSEMBLY ELECTION DISTRICTS.

Attached for the Assembly's review is an updated Reapportionment Committee timeline.

Prepared by: Mandy Honest, Business License Official
Approved by: Barbara A. Jones, Municipal Clerk
Respectfully submitted: Christopher Constant, Assembly Vice-Chair

Updated Reapportionment Timeline

March 23, 2022

New timeline on the Reapportionment process and the proposed maps in AO 2022-37(S-1) and AO 2022-37(S-2).

Updates to Reapportionment Timeline:

- **March 23:** Special Assembly meeting re: Reapportionment and process for filling new Assembly seat, 6pm at Assembly Chambers at Loussac Library

Maps are posted at, and written comments can be submitted at www.ReapportionANC.org.

Maps Under Current Consideration

- Map 11 v2 (by Weddleton) – AO 2022-37(S-1)

Background on Map Versions

After launching Reapportionment in November 2021, the Reapportionment Committee's contractor released five draft maps in December 2021, including one public submission by Matt Greene (map 1) and four by the contractor, Resource Data (maps 2-5). In January, five additional maps were submitted by members of the public: Anchorage Action (map 6), Robert Hockema (map 7), Alaskans for Fair Redistricting (map 8), and Denny Wells (maps 9 and 10). After the public Reapportionment Town Halls, several mapmakers revised their maps based on public feedback, leading to Map 6 v2, Map 7 v2 and Map 9 v2. In February, several Assembly Members introduced their own maps: Weddleton (map 11) and Allard and Bronson (map 12). Before submission to the Assembly on February 15, the Weddleton Map 11 underwent a revision and became map 11 v2.

Timeline and Public Outreach Process

- The Reapportionment Committee was formed on September 9, 2021 and Assembly members were informed that work was being done on Anchorage Reapportionment.
- The Reapportionment Committee allowed for public participation at the following meetings:
 - October 12, 2021
 - October 27, 2021
 - November 10, 2021
 - November 23, 2021
 - December 9, 2021
 - January 6, 2022
 - January 28, 2022
 - February 9, 2022
 - February 14, 2022

- February 25, 2022
 - March 18, 2022
 - March 23, 2022
 - March 24, 2022 (tentative)
- Community stakeholders were engaged through the following presentations, displays, constituent meetings and town halls:
 - Nov 28, 2021: Alaska Black Caucus Community Conversation
 - Dec 15, 2021: Federation of Community Councils
 - Jan 5, 2022: Chugiak-Eagle River Chamber of Commerce
 - Jan 10, 2022: Anchorage Chamber of Commerce
 - Jan 25, 2022: Anchorage Assembly Regular Meeting
 - Jan 26, 2022: Virtual Town Hall
 - Jan 27, 2022: In-Person Town Hall, Loussac Library
 - Feb 3, 2022: In-Person Town Hall, Chugiak-Eagle River
 - Feb 5, 2022: Virtual Constituent Meeting on Reapportionment – District 6, South Anchorage
 - Dec 2021- Feb 2022: various community councils by individual Assembly Members
 - Jan 2022: full-sized map displays were featured at all five locations of Anchorage Public Library and City Hall
- Public comments were collected through the following means:
 - Online comment portal at www.ReapportionANC.org
 - Questions and comments submitted through the Q&A at the public virtual town hall on January 26, 2022
 - Written comments and a Q&A at public town halls on:
 - January 27, 2022
 - February 3, 2022
 - February 5, 2022
 - Resolutions submitted through community councils and organizations
 - Each Reapportionment Committee meeting
- Reapportionment was initially set for two public hearings but a third public hearing was scheduled after public input. Public hearings were held at the following Assembly Meetings:
 - February 24, 2022
 - March 1, 2022
 - March 15, 2022

###

Contact:

Clare Ross, Anchorage Assembly, Legislative Liaison,
clare.ross@anchorageak.gov, 907-538-2259