



## MUNICIPALITY OF ANCHORAGE

### ASSEMBLY MEMORANDUM

No. AM 477-2019

Meeting Date: JUJY 23

From: Mayor

Subject: RECOMMENDATION OF AWARD TO PACIFIC PILE & MARINE FOR PROGRAM PETROLEUM AND CEMENT TERMINAL (PCT) FOR THE MUNICIPALITY OF ANCHORAGE, PORT OF ALASKA (POA) (ITB 2019C033) (\$42,156,000)

Award of this bid will provide construction services to the Municipality of Anchorage, POA for the Petroleum and Cement Terminal 2020 Elements Project. This work comprises of furnishing all labor and materials identified within the ITB to complete portions of the PCT (the trestle and work platform). The remaining portions of the PCT will be awarded in subsequent construction contracts.



- The Port
- The Problem
- The Plan
- The Money
- The Bid
- The Questions
- The Alternatives
- The Recommendation









## Cargo, Petroleum, and Cement

- Half of state's inbound, marine freight =  $\sim 45\%$  of all goods into the state
- Half of Port freight delivered outside of Anchorage
- <u>All JBER fuel</u>, about <u>half of the fuel sold at Ted Stevens</u> Airport
- <u>80% of all cement used in state</u>







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### Facilities beyond their planned service life







#### Memorandum

To:	Sharen Walsh, P.E.
From:	Joshua Crowe, P.E. Jama Crace
Subject:	Port of Alaska – Terminal 1 and POL No. 2 Pile Damage
Date:	6/12/2019
Project #:	2600.01.04

#### Terminal 1

Recent under-dock inspections have identified three adjacent piles at Terminal 1 with significant damage. They are located at the southern edge of the terminal northeast of the joint at POL1 and <u>southwest of the transit shed</u>. These are piles <u>1T</u>, <u>2T</u> and <u>3</u>T. See Figure 1.



Memo to: Sharen Walsh, PE From: Joshua Crowe, PE Date: 6/12/19 Page 2 of 4

Original design drawings indicate that these three piles are 20" diameter and are filled with gravel. Despite the gravel fill, pile 2T is sheared completely through at the butt splice. Its capacity is severely compromised, and cannot reliably carry any vertical load without repair or



There is sufficient redundancy in the pile support structure and the deck to transfer loads to the adjacent piles. That said, the adjacent piles are compromised as well, though not in the same fashion. Their ability to carry some load is still present. Pile 1T is cracked below the butt splice and pile 3T exhibits sufficient weld corrosion at the butt splice that it is weeping water. See Photo 2 and Photo 3, respectively.



Photo 2 – Pile 1T crack below splice

Photo 3 – Pile 3T weeping splice

These piles at bent T are located at a less critical location as it relates to the working surface of the deck at Terminal 1. However, we recognize that this area of the terminal is a part of the truck route for Matson during ship loading and unloading operations. Therefore we recommend that these piles be jacketed as soon as practicable. Unfortunately, the current 2019 pile enhancement project does not have 20" diameter jackets that we might be able to

Z:\project\2600.01 MOA Port of Alaska Contract Year 1\Civil\Task 8 Condition Survey\Pile Damage Inventory\Terminal 1 and POL2 Pile Damage\_190612.docx



Memo to: Sharen Walsh, PE From: Joshua Crowe, PE Date: 6/12/19 Page 3 of 4

substitute. On a concept level, we have reached out to the current jacket Contractor regarding feasibility of modifying 24" jackets with 20" collars. Fabrication is currently underway for the 2019 contract and, as of the date of this memo, we are unsure if this can be accomplished without adversely affecting production and delivery timeline. Jackets may need to be manufactured specifically for these piles.

Current pile enhancement jackets are manufactured 18 feet long to encapsulate the corrosion zone in the outboard piles where the most severe corrosion occurs just below 0' MLLW. Mud is rarely an issue as it relates to the installation of jackets on the outboard piles. However, the most severe corrosion and damage in the bent T piles is located near mudline at approximately +5' MLLW. Corrosion of the piles is likely occurring at a slower rate below mudline. Therefore to minimize dredging (i.e. water-jet excavation), jackets for these piles could be manufactured in shorter lengths e.g. 10 feet, and then installed with the jacket centered over the damaged portion of the pile.

Until such a time that pile strengthening can be enacted, if it is not already posted as such, we recommend that the portion of Terminal 1 south of the transit shed be limited to 200 PSF safe working load with axle loads limited to HS20-44. (Original design live the transit shed be limited to 200 PSF.) Parking of heavy equipment should be prohibited. Heavy wheeled or tracked crane loads should be extended on the terminal. Further, these piles and nearby piles (that are now taking additional load) should be regularly monitored until pile strengthening activities transpire.

#### POL No. 2

Recent damage observed at piles located at POL2 include splitting and unraveling of welds. See Photo 4 for example of spiral weld unraveling.



The unraveling currently is limited to a small length of pile at or just below mean lower low

Memo to: Sharen Walsh, PE From: Joshua Crowe, PE Date: 6/12/19 Page 4 of 4

with the aforementioned damage. These piles are batter piles which, in addition to providing vertical support, provide the primary resistance to lateral (seismic and berthing) loads. The capacity of these piles has been compromised. All of these piles have been selected to receive jackets this year. Additionally, two vertical piles supporting the ends of pile caps have been selected to receive jackets. See Table 1 and Figure 2 for a list and schematic layout of piles to receive jackets at POL2 in 2019.

PILE	PILE DIA	JACKET LENGTH	NOTES
4B - north	24 in	18 ft	batter
5B - north	24 in	18 ft	batter
5D	24 in	18 ft	plumb
6B - north	24 in	18 ft	batter
7B - north	24 in	18 ft	batter
6D	24 in	18 ft	plumb





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### **On-Going Repairs: Pile Jacketing the Corrosion Zone**





TERMINAL #2



TERMINAL #3

2018 STRENGTHENING

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PILE STRENGTHENING COLOR LEGEND		
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2007 STRENGTHENING	· · · · · · · · · · · · · · · · · · ·	o o o (8)
2008 STRENGTHENING	• • • • •	• • • •
2009 STRENGTHENING	• • • C B	• • • •
2010 STRENGTHENING	31 E	• • • •
🔵 2011 STRENGTHENING 🛛 🖁		o o o ()
2012 STRENGTHENING	· · · · ·	• • • •
2013 STRENGTHENING	· · · · ©	0 0 0
2014 STRENGTHENING	~ ~ ~ @	
2015 STRENGTHENING		<u> </u>
2016 STRENGTHENING		
2017 STRENGTHENING		
UNKNOWN DATE REPAIRED		

### **On-Going Repairs: POL 1**

#### POL TERMINAL #1

2018 STRENGTHENING



## **On-Going Repairs: POL 2**







## **On-Going Repairs: Summary**

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#### PILE STRENGTHENING COLOR LEGEND

2004 STRENGTHENING 2007 STRENGTHENING 2008 STRENGTHENING 2009 STRENGTHENING 2010 STRENGTHENING 2011 STRENGTHENING 2012 STRENGTHENING 2013 STRENGTHENING 2014 STRENGTHENING 2015 STRENGTHENING 2016 STRENGTHENING 2017 STRENGTHENING UNKNOWN DATE REPAIRED 2018 STRENGTHENING

- 1400 Total Wharf Piles668 already jacketed
- \$ 32,000 / jacket
  - 50 100 jackets / year
  - \$1.6 million \$3.2 million/ year



"Jackets <u>do not bring piles back to</u> <u>original capacity</u> and jackets on vertical piles <u>do not provide significant seismic</u> <u>resilience</u>."



#### PORT OF ANCHORAGE INTERMODAL EXPANSION PROJECT

ANCHORAGE, AK

#### CONCEPT PLAN CHARRETTE REPORT



January 15, 2013 U.S. Army Engineer District, Alaska Task Order No. W912PP-09-D-0016, T.O. ZJ03 Project ANC027 WP5 – Recommended Concept Plan ANCHORAGE PORT MODERNIZATION PROJECT ANCHORAGE, AK CONCEPT PLANNING CHARRETTE REPORT



October 3, 2014

Prepared for Municipality of Anchorage / Port of Anchorage CH2M Hill Task Order No. 03 Concept Design Study

### **2014 Charrette Stakeholder Representation**

- Municipality of Anchorage
  - Geotechnical Advisory Commission (GAC)
- Port of Alaska
- Totem Ocean Trailer Express (TOTE)
- Horizon Lines (Now Matson)
- ABI Cement
- Crowley
- Southwest Alaska Pilots Association
- Cook Inlet Tug & Barge
- US Army Corps of Engineers Alaska District (USACE)
- Alaska Railroad Corporation (ARRC)





<complex-block>VEMMINIS

August 2014



### Anchorage Port Modernization Project Anchorage, AK August 2014





#### Anchorage Port Modernization Project Anchorage, AK

August 2014





### PCT Design Review (35%, 65%, 95%)

- Municipality of Anchorage
- Port of Alaska
- ABI Cement
- ASIG/Menzies
- Crowley
- Delta Western
- Marathon
- NRC

- Southwest Alaska Pilots Association
- Cook Inlet Tug & Barge
- Harley Marine Services
- US Army Corps of Engineers Alaska District (USACE)
- Alaska Railroad Corporation (ARRC)





## ANCHORAGE PORT MODERNIZATION PROGRAM





It is the collective opinion of the Southwest Alaska Pilots that utilizing the northern expansion along the legacy open-cell sheet piling, and out of the lee of Cairn Point, will very likely expose the vessels to a greater current and more ice than is desirable. Currents in the area of the northern expansion, where the proposed docks would be located, have been measured at nearly 6 knots. This is double the current encountered at the existing location and is therefore not feasible. More current and significant ice will be encountered if the docks are located further out into Knik Arm. Significant dredging may also need to take place for the northern expansion, potentially causing unintended consequences downstream. Additionally, the present location of docks at POA allows for limited turning room on approach (especially in ice). Locating the docks further to the north would reduce this turning room even more.

In summary, SWAPA sees no benefits and does not support utilizing the northern expansion.



## ANCHORAGE PORT MODERNIZATION PROGRAM



High currentsExpensive

Proximity to Shore Facilities
Expands possibilities for the remainder

## **Scale of Project**

Ten football fields



## **Scale of Project**





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# **Money in the Program**

	¢47,520,000
2013 SB160 State Grant	\$47,530,000
2013 State GO Bond	\$49,000,000
Port of Alaska Cash 2017	\$400,000
AR 2018-378 Grant	\$19,600,000
Port of Alaska Cash 2019	\$11,000,000
CURRENT FUNDING	\$156,930,000

# **Money Spent to Date**

		Committed	Uncommitted	Incurred
TOTAL PROGRAM FUNDING	\$ 156,930,000	\$ 96,222,169	\$ 60,707,831	\$ 53,175,578

Total Spent or Committed= \$96.2 millionTotal Funds Available= \$60.7 million

## ANCHORAGE PORT MODERNIZATION PROGRAM





- \$ 5.8 million test-pile program
- \$14.0 million south backlands stabilization
- \$ 2.9 million south-floating dock relocation
- \$22.1 million transitional dredging /
- <u>\$ 6.2 million PCT soil improvements</u>
- \$51.0 million total construction

# **Money Spent to Date**

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TOTAL PROGRAM FUNDING	\$ 156,930,000	\$ 96,222,169	\$ 60,707,831	\$ 53,175,578

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# Form of Funds

Stat	e Fundina	Funding	Co	mmitted	Ur	ncommitted
2012 State Capital Grant		\$ 29,400,000	\$ 29	9,375,000	\$	25,000
2013 SB160 State Grant		\$ 47,530,000	\$ 33	3,994,825	\$	13,535,175
2013 State GO Bond		\$ 49,000,000	\$ 32	2,732,422	\$	16.267.578
2018 State Grant		\$ 19,600,000	\$	-	\$	19,600,000
	TOTAL STATE FUNDING	\$ 145,530,000	\$ 96	ô,102,247	\$	49,427,753
Othe	er Funding	Funding	Co	mmitted	Ur	ncommitted
Port of Alaska Cash		\$ 11,400,000	\$	119,922	\$	11,280,078
	TOTAL OTHER FUNDING	\$ 11,400,000	\$	119,922	\$	11.280.078
	TOTAL PROGRAM FUNDING	\$ 156,930,000	\$ 90	6,222,169	\$	60,707,831

### DESIGNATED LEGISLATIVE GRANT AGREEMENT AMENDMENT

Department of Commerce, Community, and Economic Development, Division of Community and Regional Affairs

Grantee Name	Grant Agreement Number	GAE
Municipality of Anchorage	12-DC-301	CVEC0820714
Project Title Port of Anchorage Expansion	Effective Date of Amendme January 31, 2018/A	nt Jr

Amendment # 5 – Extension
# Form of Funds

Stat	e Fundina		Funding	Co	mmitted	Ur	ncommitted
2012 State Capital Grant		\$	29,400,000	\$ 29	9,375,000	\$	25,000
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		-					
	TOTAL PROGRAM FUNDING	\$	156,930,000	\$ 90	6,222,169	\$	60,707,831

#### Attachment A Scope of Work

#### 1. Project Description

The purpose of this FY2019 Designated Legislative Grant in the amount of <u>\$20,000,000.00</u> [pursuant to the provisions of AS 37.05.315 Grants to Municipalities, SLA 2018, SB 142, Chapter 19, Section 1, Page 4, and Line 3] is to provide funding to the Municipality of Anchorage for use towards the Port of Anchorage\*. The funding will support the Port of Alaska Modernization Program, Phase I for design and construction of the Petroleum & Cement Terminal (PCT). The objective of this project is to provide a seismically resilient marine terminal for the transfer of refined petroleum products and cement to Anchorage and other communities linked by road, rail and air. The new PCT will enable the Port to eventually accommodate deeper draft vessels by allowing for a harbor depth increase from 35 to 45 feet. Completion of this project is critically important, as this Port serves approximately 87% of Alaska's population and is also one of 23 designated Department of Defense Strategic Seaports.

\*Ordinance No. 2017-122 (S) amends Municipal Code chapter 11.50 to change the name from Port of Anchorage to Port of Alaska.

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# How best to use the \$60.7 million?



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#### PORT OF ALASKA MODERNIZATION PROGRAM PETROLEUM & CEMENT TERMINAL 2020 SCOPE OF WORK

INVITATION TO BID No. 2019C033



Municipality of Anchorage PORT OF ALASKA 2000 ANCHORAGE PORT ROAD Anchorage, AK 99501  <u>PCT Designer of</u> <u>Record</u> (May 2017)



 Independent Cost-Estimator (Jan. 2018)



 PCT "<u>Construction</u> <u>Manager at Risk</u>" (Nov. 2017)





		Vendor # 1		СОЛОТИ БИЛИНИЙ (СРОСИВАНИЙ) (СКЛАВАНИСТИТ « Т. « « Т. « « Т. « « Т. » « « « « « « « « « « « « « « « « « «			
Preliminary Bid Abstract		PACIFIC PILE & MARINE	Department's and/o Engineer's Estimate				
Local Vendor		NO					
Schedule A - Base Bid	\$	20,537,400.00	\$	35,997,264.00			
Schedule B -Base Bid & Option 1	\$	31,968,000.00	\$	50,729,370.00			
Schedule C - Base Bid & Option 1&2	\$	34,643,000.00	\$	54,882,225.00			
Schedule D -Base Bid & Option 1-3	\$	39,174,900.00	\$	57,620,528.00			
Schedule E -Base Bid & Option 1-4	\$	42,156,000.00	\$	61,427,826.00			



NOTES

## **Two Seasons: PCT 2020 Construction Scope**



Access trestle up to top of deck, no piping or utilities Platform piles with cathodic protection

## **Complete platform**







NOTES

## Season 2: PCT 2021 Construction Scope



Mooring and breasting dolphins Petroleum piping and utilities Hose tower and control building Impressed current cathodic protection

Approx. \$100 million funding short fall







## <u>Must have notice-to-proceed by Aug. 1</u>



## MUNICIPALITY OF ANCHORAGE

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- Where does the rest of the money come from?
- What if we get stuck?
- Does this commit us to \$2B project?

#### Municipality of Anchorage Port of Alaska







Port of Alaska Tariff Rate Projections Based on Parrish Blessing and Associates Analysis (DSCR 1.3) on Borrowing of \$200 million

Revenues												
Year		2018		2019		2020		2021		2022		2023
Petroleum Gallons (Assumed Demand)		11,366,194		11,366,194		11,366,194		11,366,194		11,366,194		11,366,194
Petroleum Tariff/Barrel Rate	\$	0.1579	\$	0.2290	\$	0.3321	\$	0.4817	\$	0.6986	\$	1.0132
Customer Cost Per Gallon	\$	0.0038	\$	0.0055	\$	0.0079	\$	0.0115	\$	0.0166	\$	0.0241
%"TOT		0.00%		40.03%		40.03%		45.03%		40.03%		40.03%
Petroleum fahit REVENUE REQUIREMENT	2	1,794,722	۰	2,002,938	Э	3,113,118	2	5,475,100	>	7,940,794	Э	11,510,709
Cement Pounds (Assumed Demand)		105,326		105,326		105,326		105,326		105,326		105,326
Cement Tariff/Ton	\$	1 6100	s	2.2355	\$	3,1039	\$	4,3098	s	5,9841	\$	8 3089
Customer Cost Per Pound	Ś	0.0008	ŝ	0.0011	Ŝ	0.0016	\$	0.0022	Ś	0.0030	Ŝ	0.0042
%^YoY		0.00%		38.85%		38.85%		38.85%		38.85%		38.85%
Cement Tariff "REVENUE REQUIREMENT"	\$	169,575	\$	235,454	\$	326,926	\$	453,934	\$	630,284	\$	875,145
		-		-		-						
Petroleum Tariff Revenue	\$	1,794,722	\$	2,602,938	\$	3,775,118	\$	5,475,166	\$	7,940,794	\$	11,516,769
Cement Tariff Revenue	\$	169,575	\$	235,454	\$	326,926	\$	453,934	\$	630,284	\$	875,145
Total Tariff Revenue		1,964,297		2.838.392		4,102,044		5,929,100		8.571.078		12.391.913
SBTP Revenue		- i i -		- 1 C		- i i -		- i i -				- i i -
Other Revenue		12,644,491		11,770,396		11,770,396		11,770,396		11,770,396		11,770,396
Total Revenue	\$	14,608,788	\$	14,608,788	\$	15,872,440	\$	17,699,496	\$	20,341,474	\$	24,162,309
Expenses												
Year		2018		2019		2020		2021		2022		2023
Operating and Non-Operating Expenses	\$	14,896,590	\$	15,218,384	\$	11,765,414	\$	12,043,462	\$	12,340,677	\$	12,655,653
Projected Debt Service Petroleum/Cement		-		487,342		1,712,467		4,196,497		6,938,484		9,098,329
Projected Debt Allocated "All Other Sacs"		-		-		-		-		-		-
Total Expenses	\$	14,896,590	\$	15,705,726	\$	13,477,882	\$	16,239,959	\$	19,279,161	\$	21,753,982
		Note	- Es	timated marke	et nri	ice for cement	is ar	oprox \$155/to	nn (F	OB Port of Ala	ska)	· or approx \$0

Debt Service Coverage

N/A Note: Estimated market price for cement is approx. \$155/ton (FOB Port of Alaska); or approx. \$0.08/lb

#### Goals for setting rates for Port of Alaska:

#### 1. Rates set to achieve revenue requirement, meaning...

- a. meet its debt service coverage ratio of 1.3 or the ratio set by lender.
- b. meet its fiscal policy for operating reserves set at a minimum of 60 and maximum of 90 days coverage of operating expenses following GFOA best practices.
- c. meet is fiscal policy for debt reserves when revenue bonds are issued for capital improvements consistent with bond covenants.

# Journal of Commerce Users say fuel tariff hikes would impact

## cargo operations at airport

**By: Elwood Brehmer** 

Alaska Journal of Commerce

Post date: Mon, 03/18/2019 - 4:23pm



Cargo aircraft are seen at Ted Stevens Anchorage International Airport in this 2015 photo. Possible tariff hikes for fuel offloaded at the Port of Alaska may impact the decisions of operators who now stop to refuel in Anchorage, company officials said at a March 15 Assembly meeting. (Photo/Rob Stapleton/Anchorage Chamber of Commerce)

#### Municipality of Anchorage Port of Alaska





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Revenues				
Year		HE HE HE HE	2022	2023
Petroleum Gallons (Assumed Demand)			11,366,194	11,366,194
Petroleum Tariff/Barrel Rate		S	0.6986	\$ 1.0132
Customer Cost Per Gallon		Sector Sector S	0.0166	\$ 0.0241
%^YoY		a state of the second state	45.03%	45.03%
Petroleum Tariff "REVENUE REQUIREM		S	7,940,794	\$ 11,516,769
Cement Pounds (Assumed Demand)			105,326	105,326
Cement Tariff/Ton	and the second sec	S	5.9841	\$8_3089
Customer Cost Per Pound		fel south s	0.0030	\$ 0.0042
%^YoY	the second se		38.85%	38.85%
Cement Tariff "REVENUE REQUIREMEN		S S	630,284	\$ 875,145
Petroleum Tariff Revenue		S S S	7,940,794	\$ 11,516,769
Cement Tariff Revenue		<u>-</u>	630,284	\$ 875,145
Total Tariff Revenue			8,571,078	12,391,913
SBTP Revenue			-	-
Other Revenue			11,770,396	11,770,396
Total Revenue		S S	20,341,474	\$ 24,162,309
Expenses		and the second		
Year			2022	2023
Operating and Non-Operating Expenses			12,340,677	\$ 12,655,653
Projected Debt Service Petroleum/Cement			6,938,484	9,098,329
Projected Debt Allocated "All Other Sacs"			-	-
Total Expenses	' . ' . '	<u> </u>	19,279,161	\$ 21,753,982
			(FOB Port of Alas	(ka): or approx, \$0.0
Debt Service Coverage		0 1.04	1.30	1.30

#### Goals for setting rates for Port of Alaska:

#### 1. Rates set to achieve revenue requirement, meaning...

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2000 Anchorage Port Road Anchorage, Alaska 99501 907-343-6200 PortOfAnchorage@Muni.org **PortOfAnc.com** 

#### Port Commission Resolution #19-02

Date:June 19, 2019From:Anchorage Port CommissionSubject:Anchorage Port Commission Resolution No. 19-02

A RESOLUTION OF THE ANCHORAGE PORT COMMISSION SUPPORTING NO PORT OF ALASKA MODERNIZATION PROGRAM (PAMP)-RELATED TERMINAL TARIFF ADJUSTMENTS THAT MAY CAUSE ECONOMIC HARM TO PORT USERS OR THE OVERALL ALASKA ECONOMY, AND EXPRESSING THE SENSE OF THE COMMISSION THAT FUNDS NEEDED TO COMPLETE WORK ON THE PLANNED PETROLEUM/CEMENT TERMINAL SHOULD NOT BE RAISED SOLELY THROUGH TARIFF ADJUSTMENTS.

WHEREAS, pursuant to Anchorage Municipal Code 11.50.030.C, the Anchorage Port Commission is charged with promulgating the Port's Terminal Tariff subject to approval of the Anchorage Municipal Assembly and notification to the Federal Maritime Commission; and

# **Commits ONLY available funds**



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## Does NOT require, or commit us to, tariff adjustments





 Where does the rest of the money come from?

## Where the rest of the money comes from

- Federal grants
- State grants or financing
- Blended tariff adjustment on petroleum, cement <u>and</u> cargo

Application for Federal Assistance SF-424											
* 1. Type of Submission: Preapplication Application Changed/Corrected Application	2. Type of Application:  New  Continuation  Revision	* If Revision, • Other (Spec									
* 3. Date Received: 01/16/2019	4. Applicant Identifier:										
* 12. Funding Opportunity Number: DHS-18-MT-047-000-99											
* Title: FY 2018 Pre-Disaste:	r Mitigation	_									
\$4 milli	ion										
received	l for										
jacketi	ng	A									





Point of Contact: Sharen Walsh P.E., Deputy Director Walshsa@muni.org (907) 343-6203

Ask: \$100 million (will know by year's end)





# U.S. Department of Transportation

## Hazard Mitigation Grant Program

This section contains information about our Hazard Mitigation Grant Program (HMGP). The purpose of this page is to connect individuals and state, local, and tribal government representatives with the resources they need to implement hazard mitigation measures in their communities.

#### About BUILD Grants

The Better Utilizing Investments to Leverage Development, or BUILD Transportation Discretionary Grant program, provides a unique opportunity for the DOT to invest in road, rail, transit and port projects that promise to achieve national objectives. Previously known as Transportation Investment Generating Economic Recovery, or TIGER Discretionary Grants, Congress has dedicated nearly \$7.1 billion for ten rounds of National Infrastructure Investments to fund projects that have a significant local or regional impact.

## Ask: \$22 million (will know by year's end)

## Ask: \$25 million (will know by year's end)

# Must have shovel-ready projects to apply

## Where the rest of the money comes from

- Federal grants
- State grants or financing
- Blended tariff adjustment on petroleum, cement <u>and</u> cargo

## Priority Capital Request

**Note:** The Municipality of Anchorage is not submitting any State Capital Budget request in 2016. Instead, it asks the Legislature to include the Port of Anchorage Modernization Project as a 2016 State General Obligation (GO) Bond proposition.

#### Port of Anchorage Modernization Project bond request ...... \$290 million

Funding is requested for design and modernization of facilities at Alaska's largest port, which handles three-quarters of all Southcentral Alaska /Railbelt-bound, waterborne, non-fuel, freight and 95 percent of all refined petroleum products. The Port of Anchorage is Alaska's port. It directly serves 85 percent of the state's population living and working in more than 250 cities, villages and communities. The Port is critical infrastructure for individuals, families and businesses across the state and is necessary to ensure Alaska's continued economic viability. The Port also serves the nation as one of 23 Department of Defense designated strategic seaports used to deploy U.S. warfighters' equipment and supplies internationally. However, the Port is more than half a century old and much of its critical infrastructure has exceeded its economic and design life. The Port needs modernization to safely and efficiently meet current and projected statewide shipping needs and to restore its resiliency to survive Alaska's harsh climate and seismic environment.

Terminal	Age (years)
Terminal 1 (general cargo)	54
Terminal 2 (cargo containers)	46
Terminal 3 (cargo containers)	40
POL Terminal 1 (petroleum, oil and lubricants)	50
POL Terminal 2 (cement, petroleum, oil and lubricants)	20



### INTERIOR GAS UTILITY

CLEAN LOW COST NATURAL GAS FOR THE INTERIOR



Alaska Industrial Development and Export Authority

- 50 year financing
- 0% for 15 years
- 0.25% for next 35





<u> Tariffs increases drop by ~9</u>

Port of Alaska Tariff Rate Projections Based on Parrish Blessing and Associates Analysis (DSCR 1.3) on Borrowing of \$200 million and Demand Elasticity of -10.00%

#### Assumptions

1) The Municipality of Anchorage borrows \$200 million at zero interest for the first 15 years and then beginning in Year 16, repays the loan over then next 35 years at 0.25% interest.

2) The Municipality of Anchorage creates a sinking fund that will be used to repay the entirely of the \$200 million loan and save for replacement in year 75.

3) Only Petroleum and Cement Wharfage rates are increased to repay the \$200 million loan.

4) All revenues generated by the rate increases will be deposited into the sinking fund.

5) Capital fund balance in excess of minimum reserve is transferred into sinking fund.

6) Rates set to achieve revenue target, meaning...

a. meet its debt service coverage ratio of 1.3 or the ratio set by lender.

b. meet its fiscal policy for operating reserves set at a minimum of 60 and maximum of 90 days coverage of operating expenses following GFOA best practices. c. meet is fiscal policy for debt reserves when revenue bonds are issued for capital improvements consistent with bond covenants.



Year	2018	2019	2020	2021	2022	2023	2024	2025	2026
Petroleum Barrels (Assumed Demand)	11,366,194	11,325,616	11,285,184	11,244,896	11,204,752	11,164,751	11,124,893	11,085,177	11,045,603
Petroleum Tariff/Barrel Rate	\$ 0.1579 \$	0.1635	\$ 0.1694	\$ 0.1754	\$ 0.1817 \$	0.1882	\$ 0.1949	\$ 0.2018	\$ 0.2091
Customer Cost Per Gallon	\$ 0.0038 \$	0.0039	\$ 0.0040	\$ 0.0042	\$ 0.0043 \$	0.0045	\$ 0.0046	\$ 0.0048	\$ 0.0050
%^YOY	0.00%	3.57%	3.57%	3.57%	3.57%	3.57%	3.57%	3.57%	3.57%
Petroleum Tariff Revenue	\$ 1,794,722 \$	1,852,158	\$ 1,911,431	\$ 1,972,602	\$ 2,035,730 \$	2,100,879	\$ 2,168,112	\$ 2,237,498	\$ 2,309,103
Cement Tons (Assumed Demand)	105,326	104,950	104,575	104,202	103,830	103,459	103,090	102,722	102,355
Cement Tariff/Ton	\$ 1.6100 \$	1.6675	\$ 1.7270	\$ 1.7887	\$ 1.8525 \$	1.9186	\$ 1.9871	\$ 2.0581	\$ 2.1316
Customer Cost Per Pound	\$ 0.0008 \$	0.0008	\$ 0.0009	\$ 0.0009	\$ 0.0009 \$	0.0010	\$ 0.0010	\$ 0.0010	\$ 0.0011
%^YoY	0.00%	3.57%	3.57%	3.57%	3.57%	3.57%	3.57%	3.57%	3.57%
Cement Tariff Revenue	\$ 169,575 \$	175,002	\$ 180,602	\$ 186,382	\$ 192,347 \$	198,502	\$ 204,855	\$ 211,411	\$ 218,177
Petroleum Tariff Revenue	\$ 1,794,722 \$	1,852,158	\$ 1,911,431	\$ 1,972,602	\$ 2,035,730 \$	2,100,879	\$ 2,168,112	\$ 2,237,498	\$ 2,309,103
Cement Tariff Revenue	\$ 169,575 \$	175,002	\$ 180,602	\$ 186,382	\$ 192,347 \$	198,502	\$ 204,855	\$ 211,411	\$ 218,177
Total Tariff Revenue	1,964,297	2,027,160	2,092,034	2,158,984	2,228,077	2,299,381	2,372,967	2,448,908	2,527,280
STBP Revenue	-	-	- 1	-	-	-	-	-	-
Other Revenue	11,526,869	11,815,041	12,110,417	12,413,177	12,723,507	13,041,594	13,367,634	13,701,825	14,044,371
Total Revenue	\$ 13,491,166 \$	13,842,200	\$ 14,202,451	\$ 14,572,161	\$ 14,951,584 \$	15,340,976	\$ 15,740,602	\$ 16,150,733	\$ 16,571,650

Expenses																	
Year	2018		2019		2020		2021	2	2022	2	023		2024		2025		2026
Operating and Non-Operating Expenses	\$ 22,869,528	\$	15,281,246	\$	14,293,151	\$	12,236,064 \$	12	2,602,326 \$	12	2,988,557	\$	13,387,668	\$	13,800,191	\$	14,226,685
Projected Debt Service Petroleum/Cement	-		-		-		-		-		-		-		-		-
Projected Sinking Fund Contributions (PCT)	-		62,863		127,737		194,687		263,780		335,084		408,670		484,611		562,983
Operating Cash	\$ 7,229,553	\$	3,752,478	\$	3,492,842	\$	2,969,107 \$	3	3,042,381 \$	3	3,120,034	\$	3,200,301	\$	3,283,294	\$	3,369,132
No. of Days of Operating Cash	177 N	ote:	Estimated	ma	rket price fo	or ce	ement is appro	ж. \$	\$155/ton (F	(FOB Port of Alaska); or approx. $0.08/lb^{90}$						90	
Debt Service Coverage	N/A		N/A		N/A		N/A		N/A	1	N/A		N/A		N/A		N/A
PCT Sinking Fund Balance	\$ -	\$	62,863	\$	193,742	\$	398, <mark>1</mark> 17 \$		681,803 \$	1	,050,977	\$	1,790,252	\$	5,199,430	\$	8,851,048

## Where the rest of the money comes from

- Federal grants
- State grants or financing
- Blended tariff adjustment on petroleum, cement <u>and</u> cargo

# TEU ("20-ft Equivalent") Cargo Surcharge



A 20-foot-long (6.1 m) ISO container equals 1 TEU.

TEU Surcharge	Average TEU Rate Per Pound	Est. Effect on a Gallon of Milk (\$4.89 & 8 lbs)	Increase on Gallon of Milk	Annual Revenue Raised	Potential Size of Loan (@4% w/1.3 DSCR)
\$10.00	\$0.0013	\$4.90	\$0.01	\$4,350,000	~\$66 million
\$16.00	\$0.0021	\$4.91	\$0.02	\$6,960,000	~\$106 million
\$25.00	\$0.0033	\$4.92	\$0.03	\$10,875,000	~\$165 million
\$50.00	\$0.0067	\$4.94	\$0.05	\$21,750,000	~\$330 million
\$100.00	\$0.0133	\$5.00	\$0.11	\$43,500,000	~ \$660 million





- Does proceeding cause the airlines to flee?
- Where does the rest of the money come from?
- What if we get stuck?

- Finished platform and trestle
  Seismically resilient emergency facility
- Maximize purchasing power of current state grants
  No harm to navigation with incomplete structure







- Where does the rest of the money come from?
- What if we get stuck?
- Does this commit us to \$2B project?



## ANCHORAGE PORT MODERNIZATION PROGRAM <30% Designed; Vast Majority of the Cost—but Design Assumptions Likely Will Change



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## ALASKA

#### Port of Alaska Modernization Program Budget Report Summary Thru 3/29/2019



Project	Estimate At	Funded	Fu	nding Required
Project	Complete			
South Backlands Stabilization (SBS)	\$ 18,503,837	\$ 18,503,837	\$	-
Petroleum and Cement Terminal (PCT)	\$ 226,887,158	\$ 116,194,035	\$	110,693,123
North Extension Stabilization Step 1 (NES1)	\$ 122,945,878	\$ 4,313,282	\$	118,632,596
Landside Buildings (LSB)	\$ 15,611,067	\$ 380,501	\$	15,230,567
Terminal 1 (T1)	\$ 747,374,069	\$ 8,887,177	\$	738,486,893
Terminal 2 (T2)	\$ 446,079,706	\$ 6,518,511	\$	439,561,195
Petroleum Terminal (PT)	\$ 174,510,349	\$ 2,266,532	\$	172,243,817
North Extension Stabilization Step 2 (NES2)	\$ 131,857,050	\$ 537,419	\$	131,319,630
Terminal 3 Demolition (T3)	\$ 48,298,181	\$ 194,722	\$	48,103,459
TOTAL	\$ 1,932,067,295	\$ 157,796,015	\$	1,774,271,280



- The Port
- The Problem
- The Plan
- The Money
- The Bid
- The Questions
- The Alternatives
- The Recommendation







- Repair in place
- Go north instead
- Delay
  - End up with PCT
  - End up with something else
- Build in front of POL 1Build a reduced PCT
# **Pause that Ends with PCT**

### **Schedule**

- 1 year delay
- Seismic / corrosion risk
- **Extended 1 year** •

# <u>Cost</u>



- 3% Escalation on estimated PCT cost of \$158m (\$42m + \$116m)
- **Risk of price increase on re-bid**
- 1 year of extra jacketing

- = ~\$5 million
- = ~\$10 million?
- = ~\$2 million





- Repair in place
- Go north instead
- Delay
  - End up with PCT
  - End up with something else
- Build in front of POL 1Build a reduced PCT

### Pause that Ends with Something Very Like the PCT

### <u>Schedule</u>

- 1 year delay
- Seismic / corrosion risk
- Extended 1 year

# <u>Cost</u>

- 3% Escalation on estimated PCT cost of \$158m (\$42m + \$116m) = ~\$5 million
- Risk of price increase on re-bid
- 1 year of extra jacketing
- Cost savings due to changes ??? = (



- = ~\$10 million?
- = ~\$2 million
- ? = (\$\_\_\_) million

# Pause that Ends with Something Significantly Different from PCT

### **Schedule**

• 2-3 year delay

### <u>Cost</u>

- Re-design and permitting costs
- 3% escalation for 2-3 years (assume \$100m project)
- 2-3 years of additional jacketing
- Savings of new design (if any)
- Seismic / corrosion risk
- Extended 2-3 years
- Concerns about getting to <u>cargo docks</u>

### **Impact on Federal Grants**

<u>No</u> shovel-ready project for 2-3 years

= ~\$5 million

- = ~\$10 million
- = ~\$4 million
- = (\_\_\_) ?







- Repair in place
- Go north instead
- Delay
  - End up with PCT
  - End up with something else
- Build in front of POL 1Build a reduced PCT

# **Build a platform in front of POL 1**



# **Build a platform in front of POL 1**



### <u>Safety</u>

- Discontinuous berth face complicates navigation for cargo ships
- Not clear if Army Corp would permit, or how it would affect dredging program <u>Schedule</u>
- 2-year delay (could be built in one year)

### <u>Cost</u>

- Re-design and permitting costs
- 3% escalation for 2 years (assume \$42m project) = ~\$2.5 million
- 2 years of additional jacketing = ~\$4 million
- Petroleum and cement users could not access POL 1 for two years
- If trestle replaced, <u>significant</u> increased costs to trestle work
- If PCT is ever developed, significant re-dredging costs Seismic / corrosion risk
- Extended 2 years at minimum, <u>indefinitely</u> if trestle not replaced <u>Impact on Federal Grants</u>
- <u>No</u> shovel-ready project for 2-3 years

= ~\$3 million ?





- Repair in place
- Go north instead
- Delay
  - End up with PCT
  - End up with something else
- Build in front of POL 1
- Build a reduced PCT

# **Possible "Deductive Alternatives"**

- Reduce life from 75 years to 50 years
- Lower height from +44 to +40 (or +39)
- Narrow trestle

TO:William Falsey, Municipal ManagerTHRU:Sharen Walsh, PE., Deputy Port DirectorFROM:Jeff Bool, PE, PMP, PMC ManagerDATE:July 9, 2019

### Suggestion #1 – Reduce Design Life from 75-years to 50-years

The current design requirement of a 75-year design life was discussed at the recent roundtable. Absent any code required design life, PCT incorporates 75-years based on industry practice trending from 50-years to 75-years for primary maritime infrastructure. Current designs, construction practices and materials make a 75-year life viable for a minimal additional cost over 50-year life, and this was considered appropriate for a Modernization program that incorporates future requirements such as future vessel size, dredge depth, etc.

It should be understood that the design life of 75-years applies to the primary structure, not other elements in the program. Other elements have varying design life based on usage and industry practice. As discussed at the roundtable, dolphin structures have a design life of 50-years, and items such as piping, buildings, and fenders have a design life of 25-years. Components that can be repaired or replaced with little disruption to the facility typically have a shorter design life than primary structural elements.

### Cost

At the roundtable we discussed the reduction of the primary structure design life. Design life of the primary structure focuses on the aspect of pile corrosion, which is the governing degradation mechanism. The current design corrosion strategy relies on a combination of impressed current cathodic protection (ICCP), 1/8" sacrificial pile wall thickness, and pile coatings.

One way to reduce cost and design life from 75-years to 50-years would be to eliminate the pile coatings. The coatings are anticipated to provide 20-years of corrosion protection. Pile coatings were initially estimated to be \$2M. If we eliminate the coatings, we will need to negotiate a deductive change order with Pacific Pile and Marine (PPM). The final deductive value would need to be justified from the PPM's material supplier quotations. The final costs may vary from the initial estimate but the \$2M is within an order of magnitude cost reduction.

The ICCP system functions by providing power to the steel components exposed to corrosion. The power consumption increases as the pile coating fails over time and more surface steel is exposed. Initial calculations on power cost, without demand charges and anode sled replacement, reflect a power consumption cost for 50 years with coated piles to be \$500,000. A simplistic analysis of power consumption on uncoated piles, taking years 20-70 on the coated pile power consumption calculations, yields a power consumption cost of \$1,000,000. The effect of eliminating coatings will result in an increase in lifecycle cost of approximately \$500,000 in power consumption.

The net reduction from modifying the design life requirement from 75-years to 50-years is on the order of \$1,500,000.

### Schedule

PPM's schedule indicates they need to give the pile supplier a Notice-to-Proceed by August 1, 2019. The supplier will have some lead time to order the raw steel for fabrication. If we notify PPM by August 1, there should be no schedule impact to eliminating the pile coating.

# **Possible "Deductive Alternatives"**

- Reduce life from 75 years to 50 years
- Lower height from +44 to +40 (or +39)
- Narrow trestle

## **POA Requirement 4: Predicted Sea Level Rise**









# POA Requirement 4: Reduce sea level predictions









# +35 Tide now

Dropping from +44 design to +39 would likely expose underside of PCT to cyclical wetting and drying

# **Possible "Deductive Alternatives"**

- Reduce life from 75 years to 50 years
- Lower height from +44 to +40 (or +39)
- Narrow trestle

### **Requirement 8: ABI trestle width**



	Current Requirement	Current Requirement	Minimum Requirement	Minimum Requirement
		Source		Source
Trestle Width	32' wide trestle with 30' travel width Requirement	ABI Programming Charrette Input	Provide platform area for stationary uploader and 12-ft trestle travel way to support all other access requirements	24-ft trestle with 20-ft travel way to support an other vehicle access requirements



30' traveled way needed for new ABI unloader to traverse between land and platform





### **Requirement 8: Reduce trestle width**

Operational Considerations	Investment Costs	Life-cycle Considerations	Potential Cost Reduction
Cement unloader has to winter in place on platform or be pulled off by floating gear if required	None, there is a cost savings.	Less trestle and piling to maintain	Cost savings unknown, requires analysis to determine if on row of piles can be deleted. Deck and pile cap width cost savings even if we cannot eliminate a row of piles

- Est. \$3.5m in construction savings
- + Reduced annual M&O costs
- Could be deductive change order; no impact to schedule









- The Port
- The Problem
- The Plan
- The Money
- The Bid
- The Questions
- The Alternatives
- The Recommendation









# Need to Have













# Need to Protect









### Alaska Trucking Association, Inc.

3443 Minnesota Drive · Anchorage, Alaska 99503 · Phone (907) 276-1149 · Fax (907) 274-1946

<u>www.aktrucks.org</u> The authoritative voice of the trucking industry in Alaska



Anchorage's aging docks are the single biggest hazard to Alaska's import supply chain because they are a frail, single point of failure that is waiting to happen. There is no cost-effective alternative to reconstructing POA docks. Alaska's small and disperse population cannot economically support redundant facilities with adequate cargo-handling capacity to substitute for POA if it fails.









### HEADQUARTERS ALASKAN COMMAND (ALCOM)

JOINT BASE ELMENDORF-RICHARDSON, ALASKA 99506

Lieutenant General Thomas A. Bussiere Commander Alaskan Command 9480 Pease Avenue, Suite 110 Joint Base Elmendorf-Richardson AK 99506

Our nation's ability to project power to combat theaters around the globe relies heavily on sealift. In 2016, the Military Surface Deployment and Distribution Command revalidated the Port of Alaska as a National Strategic Seaport in order to provide military planners and port operators with information critical to successfully executing contingency plans and operations for military installations in Alaska.

The Port of Alaska, as part of the United States Maritime Administration's National Port Readiness network, is key to these operations. Since 2005, military cargo in the form of combat vehicles, weaponry, and support equipment have passed through the port, utilizing over 25 acres of land for staging, and up to three berths for all cargo types including bulk, containerized, heavy-lift, and rollon/roll-off assets essential to deploying/redeploying combat forces from Alaska.

In addition to supporting deployment operations, over 50 million gallons of military aviation fuel, as well as approximately 4,600 inbound & 6,300 outbound military household goods shipments, and 2,500 vehicle shipments flow through the Port of Alaska annually. Furthermore, the port is the largest single point of throughput for commodities stocked in our base exchanges and commissaries supporting over 55,000 military family members.

The Port's significance to operations and contingencies cannot be overstated. Sustaining the capabilities of the Port of Alaska remains crucial to our ability to carry out our military missions and support significant military investment in Alaska over the next 5-10 years.



# Get the volumes in Reliably Do it cheaply

### Congress of the United States Washington, DC 20515

July 10, 2019

The Honorable Elaine Chao Secretary U.S. Department of Transportation 1200 New Jersey Avenue SE Washington, DC 20515

Dear Secretary Chao:

We are writing to express our support for an application submitted jointly by the Municipality of Anchorage, Alaska and the Port of Alaska to the Better Utilizing Investments to Leverage Development (BUILD) Transportation Discretionary Grant program. The Municipality and Port are seeking funding to assist with the first phase of the "Port of Alaska Modernization Program (PAMP)," a project vital to the economic security of Alaskans.

Sincerely, DON YOUNG Congressman for All Alaska Sincerely, LIS, MURKOWSKI United States Senator DAN SULLIVAN United States Senator



### MUNICIPALITY OF ANCHORAGE

ASSEMBLY MEMORANDUM

No. AM 477-2019

Meeting Date: JUV 23

From: Mayor

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Subject: RECOMMENDATION OF AWARD TO PACIFIC PILE & MARINE FOR PROGRAM PETROLEUM AND CEMENT TERMINAL (PCT) FOR THE MUNICIPALITY OF ANCHORAGE, PORT OF ALASKA (POA) (ITB 2019C033) (\$42,156,000)

Award of this bid will provide construction services to the Municipality of Anchorage, POA for the Petroleum and Cement Terminal 2020 Elements Project. This work comprises of furnishing all labor and materials identified within the ITB to complete portions of the PCT (the trestle and work platform). The remaining portions of the PCT will be awarded in subsequent construction contracts.

# • Award PCT

 Administration will explore and present on possible deductive alternatives



